# COUNTY OF GAINES INDEPENDENT AUDITOR'S REPORT

FOR THE YEAR ENDED SEPTEMBER 30, 2023

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#### INDEPENDENT AUDITOR'S REPORT

P.O. Box 309 Seminole, Texas 79360 (432) 758-3226 FAX (432) 758-3086

To the Honorable Judge and Commissioners' Court County of Gaines P.O. Box 847 Seminole, Texas 79360

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying modified cash basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the County of Gaines, Seminole, Texas, as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the County of Gaines, Seminole, Texas, as of September 30, 2023, and the respective changes in modified cash basis financial position thereof for the year then ended in accordance with the modified cash basis of accounting described in Note 1.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County of Gaines, Seminole, Texas and to meet our ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Emphasis of a Matter - Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to that matter.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

#### INDEPENDENT AUDITOR'S REPORT (CONTINUED)

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- · Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and
  design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis,
  evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County of Gaines, Seminole, Texas' internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates
  made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial
  doubt about the County of Gaines, Seminole, Texas' ability to continue as a going concern for a reasonable period of
  time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Other Matters**

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the management's discussion and analysis, budgetary comparison information, schedule of changes in net pension liability and related ratios, and the schedule of employer contributions on pages 3 – 10 and 44 – 53 but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

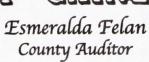
Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County of Gaines, Seminole, Texas' basic financial statements. The accompanying schedule of expenditures of federal awards related notes as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 12, 2024, on our consideration of the County of Gaines, Seminole, Texas' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County of Gaines, Seminole, Texas' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County of Gaines, Seminole, Texas' internal control over financial reporting and compliance.

Davis, Ray's Co.
Seminole, Texas

Seminole, Texas January 12, 2024





January 12, 2024

Honorable Reed A. Filley, District Judge, 106th Judicial District

Honorable Commissioners Court:

Cindy Therwhanger

County Judge

Brian Rosson

Commissioner, PCT 1

Josh Elder

Commissioner, PCT 2

David Murphree

Commissioner, PCT 3

Biz Houston

Commissioner, PCT 4

In accordance with Chapter 114.025(c) VTCA, I submit herewith my report of the financial position of County of Gaines, Texas as of September 30, 2023 together with the results of the operations for the fiscal year of 2023.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

In this section of the Audited Financial Report, the management of County of Gaines, Texas, discusses and analyzes the County's financial performance for the fiscal year ended September 30, 2023. Please read it in conjunction with the independent auditors' report and the County's basic financial statements which begin on page 11.

#### FINANCIAL HIGHLIGHTS

- At the close of the most recent fiscal year, County of Gaines's net position was \$71,436,057 an increase of \$1,206,719 from the prior year. Of this amount, \$34,289,778 was unrestricted net position.
- The County has no capital long term debt, but does have various operating leases for computer equipment and
  copiers, as well as a capital lease for golf course maintenance equipment. Everything else is on a cash basis.
- During the year, the County had expenses of \$26,301,541 which were \$1,206,719 less than the \$27,508,260 generated in Program and General Revenues. This compares to last year when revenues exceeded expenses by \$2,103,518.
- The General Fund ended the year with a fund balance of \$8,016,606 as compared to last year's fund balance of \$6,525,947.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to County of Gaines' basic financial statements. County of Gaines' basic financial statements comprise three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements.

The government-wide financial statements include the Statement of Net Position and the Statement of Activities (on pages 11 and 12). These provide information about the activities of the County as a whole and present a long-term view of the County's property and debt obligations and other financial matters. They reflect the flow of total economic resources in a manner similar to the financial reports of a business enterprise.

Fund financial statements (starting on page 13) report the County's operations in more detail than the government-wide statements by providing information about the County's most significant funds. For governmental activities, these statements tell how services were financed in the short term as well as what resources remain for future spending. They reflect the flow of current financial resources and supply the basis for tax levies and the appropriations budget. For proprietary activities, fund financial statements tell how goods or services of the County were sold to departments within the County or to external consumers and how the sales revenues covered the expenses of the goods or services. The remaining statements, fiduciary statements, provide financial information about activities for which the County acts solely as a trustee or agent for the benefit of other County funds or those outside of the County. They show what assets these funds have and who they belong to.

The notes to the financial statements (starting on page 21) provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### REPORTING THE COUNTY AS A WHOLE - THE GOVERNMENT-WIDE FINANCIAL STATEMENTS

The analysis of the County's overall financial condition and operations begins on page 11. Its primary purpose is to show whether the County is better or worse off as a result of the year's activities. The Statement of Net Position includes all the County's assets and liabilities at the end of the year while the Statement of Activities includes all the revenues and expenses generated by the County's operations during the year. The County has elected to present its financial statements on a modified cash basis of accounting. This modified cash basis of accounting is a basis of accounting other than generally accepted accounting principles. Basis of accounting is a reference to when financial events are recorded, such as the timing for recognizing revenues, expenses, and their related assets and liabilities. Under the County's modified cash basis of accounting, revenues and expenses and related assets and liabilities are recorded when they result from cash transactions, except for the recording of depreciation expense on capital assets in the government-wide financial statements for all activities and in the fund financial statements for proprietary fund activities.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the modified cash basis of accounting.

These two statements report the County's net position and changes in position. The County's net position (the difference between assets and liabilities) provides one measure of the County's financial health or financial position. Over time, increases or decreases in the County's net position is one indicator of whether its financial health is improving or deteriorating. To fully assess the overall health of the County, however, you should consider non-financial factors as well, such as changes in the County's property tax base and the condition of the County's facilities.

In the Statement of Net Position and the Statement of Activities, the County reports governmental activities:

Governmental activities – Most of the basic services are reported here, including general administration, law enforcement, judicial, road and bridge maintenance, cemetery, parks, airport and library services. Property taxes, courts and services revenue and vehicle registration fees finance most of these activities.

#### REPORTING THE COUNTY'S MOST SIGNIFICANT FUNDS – THE FUND FINANCIAL STATEMENTS

The fund financial statements begin on page 13 and provide detailed information about the most significant funds—not the County as a whole. A fund is a group of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. Laws and contracts require the County to establish some funds. The County's administration can establish many other funds to help it control and manage money for particular purposes (e.g. capital projects). All of the funds of the County can be divided into two categories: governmental funds and fiduciary funds. Each category uses a different accounting approach.

Governmental funds — Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide statements, governmental funds focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the County's near-term financing requirements. These funds use modified cash basis of accounting (a method that measures the receipt and disbursement of cash and all other financial assets that can be readily converted to cash) to reflect that focus. The governmental fund statements provide a detailed near-term view of the County's general operations and the basic services it provides.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financing decisions. Following each of the governmental fund financial statements (the balance sheet and the statement of revenues, expenditures and changes in fund balance) is a reconciliation to facilitate this comparison between the governmental fund financial statements and the government-wide statements.

Fiduciary funds – The County is the trustee, or fiduciary, for money received in numerous offices. All of the County's fiduciary activities are reported in a separate Statement of Fiduciary Net Position on page 19. We report the resources these activities produce that are due to County operating funds as an interfund receivable in those funds and as an interfund payable in the Statement of Fiduciary Net Position. All other resources within the fiduciary activities are excluded from the County's other financial reports because the County cannot use those assets to finance its operations. The County is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Our analysis focuses on the net position (Table I) and changes in net position (Table II) of the County's governmental and business-type activities.

Net position of the County's governmental activities increased from \$70,229,338 to \$71,436,057. Unrestricted net position – the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements – was \$34,289,778 at September 30, 2023.

Tab	le I	
County of Ga		
NET PO	•	
TIET TO	Governmental	Governmental
	Activities	Activities
	2023	2022
Assets:		
Current and Other Assets	34,289,778	34,062,880
Capital Assets	37,189,961	36,264,153
Total Assets	71,479,739	70,327,033
Liabilities:		
Lease Obligation Payable-Current Portion	43,682	54,013
Noncurrent Liabilities		
Lease Obligation Payable-Noncurrent Portion		43,682
Total Liabilities	43,682	97,695
Net Assets:		
Net Investment in Capital Assets	37,146,279	36,166,458
Unrestricted Net Position	34,289,778	34,062,880
Total Net Position	71,436,057	70,229,338

Table	П	
County of Gai		
CHANGES IN NE		
OH HODS HVII	Governmental	Governmental
	Activities 2023	Activities 2022
Revenues:		
Program Revenues:		
Charges for Services	2,340,250	2,159,083
Operating Grants and Contributions	1,036,604	4,499,323
Capital Grants and Contributions		160,873
Total Program Revenues	3,376,854	6,819,279
General Revenues:		
Taxes	- 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1	
Property Taxes, Levied for General Purposes	22,267,591	19,483,272
Investment Earnings	1,670,927	255,863
Miscellaneous Revenue	92,246	1,030,926
Gain on Sale of Assets	100,642	253,009
Total General Revenue and Special Items	24,131,406	21,023,070
Total Program & General Revenues	27,508,260	27,842,349

Cour	ble II (Continued) nty of Gaines, Texas GES IN NET POSITION	
	Governmental	Governmental
	Activities-2023	Activities-2022
Expenses:		1 010 505
General Administration	2,244,972	1,810,797
Judicial	2,359,298	2,079,827
Elections	268,545	250,613
Financial Administration	755,985	696,962
Tax Administration	780,670	677,450
Facilities Management	2,106,387	2,104,702
Law Enforcement	2,204,900	2,225,771
Fire Protection	542,018	703,134
Corrections	3,540,281	3,240,444
Civil Defense	140,820	90,114
Road and Bridge	7,515,833	8,205,508
Sanitation	22,519	22,519
Airport	181,247	109,031
Health	872,773	791,524
Human Services	81,577	77,443
Golf Course	1,019,549	975,509
Parks	499,184	559,989
Museums	164,321	154,096
County Extension Service	205,706	194,129
Libraries	469,667	454,133
Senior Citizens	325,289	315,136
Total Expenses	26,301,541	25,738,831
Change in Net Position	1,206,719	2,103,518
Net Position at Beginning of Year	70,229,338	68,125,820
Net Position at End of Year	71,436,057	70,229,338

Key factors related to the County's financial performance over the last year include the following:

- 1. Mineral values increased about 40.81% while real property taxable values increased by \$266,692.
- 2. The court worked hard this year to keep the tax rate as low as possible and made no significant increases to the overall budget.
- 3. In late FY 2022, the City of Seminole transferred ownership of the old EMS building to the County for the purpose of renovating to become the Gaines County Emergency Operations Center (EOC). In FY 2023, the County transferred ownership back to the City of Seminole after opening the proposals for the renovations and realizing the cost to renovate was extremely high.
- 4. In May 2023, the County purchased property located on North Main Street and began renovations on that property for the new EOC. The new Gaines County EOC should be operational in FY 2024. Funds used for the purchase and renovations of the property were paid from the Capital Projects Fund.
- 5. FY 2022, a bid was awarded to replace the Courthouse roof due to extensive hail damage. The work began in early FY 2023 due to supply chain issues. The Courthouse roof project was completed in late FY 2023. The expense was paid with insurance proceeds received in FY 2022.
- 6. Local officials, department heads and employees are committed to staying within their budgets and not asking for unnecessary things. This attention to budget discipline really helps the County control its costs.

The cost of all governmental activities this year was \$26,301,541 which was a 2.19% increase over the prior year. However, as shown in the Statement of Activities on page 12, the amount that our taxpayers ultimately financed for these activities was \$22,267,591 because some of the costs were paid with charges for services of \$2,340,250 a \$181,167 increase from the year before and operating and capital grants and contributions of \$1,036,604 a \$3,623,592 decrease.

#### THE COUNTY'S FUNDS

As the County completed the year, its governmental funds (as reported on the balance sheet on page 13-14) reported a combined fund balance of \$34,289,778 which is \$226,898 more than last year's total of \$34,062,880.

For fiscal year 2023, actual expenditures out of the General Fund were \$15,655,764 compared to the final expenditure budget of \$15,988,656. Actual revenue on a budgetary basis was \$17,826,743 compared to the final budget of \$16,342,675. Reasons for the actual numbers varying from the budget follow:

- The various categories of revenues were significantly higher than budgeted for a variety of reasons.
  - o Property tax received was higher than budgeted because the Court only budgets 97% of the levy.
  - o Charges for services was higher because of higher utilization of services, not fee raises.
- Total disbursements were \$332,892 less than budgeted.
- In fact, the majority of expenditure categories came in under budget as the court and the various officials and department heads really limited spending to only what was necessary.

Over the course of the year, the County's Commissioners' Court revised the County budget several times. These revisions include amendments and supplemental appropriations that were approved during the year to address mid-year situational changes and amendments. This was accomplished by moving funds from programs that did not need all the resources originally appropriated to them to programs with resource needs. The primary amendments include moving contingency/reserve budgeted amounts to amend other lines to allow:

- Finishing various capital and non-capital projects,
- · Increasing several line items in a variety of departments to purchase or replace various items,
- Purchasing furniture and equipment.

Page 44 provides a comparison of these changes as they relate to the General Fund.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets – At the end of fiscal year 2023, the County had \$37,189,961, an increase of \$925,808, invested in a broad range of capital assets, including land, buildings, and equipment. The County's fiscal year 2023 capital outlay expenditures in all funds totaled \$3,943,859. This includes the following:

- Various pieces of heavy machinery were purchased.
- · Various pieces of fleet replacement equipment were purchased.
- New concrete cart paths at the golf course.
- Building for Emergency Operations Center.

More detailed information about the County's capital assets is presented in Note III, Item D to the financial statements.

At year end, the County had \$86,523 in commitments under operating and capital leases.

More detailed information about the County's long-term liabilities is presented in Note III, Item E and F to the financial statements.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The County Judge and Commissioners' Court members considered many factors when setting the FY 2024 budget and tax rates. Some key items that should be noted are as follows:

- 1. Mineral and related taxable values increased about 12.63%. Local property tax values increased \$143,058. The Court increased the budget and adopted a tax rate increase of 8.08% to fund the approved budget and to help mitigate any future budgetary constraints. Therefore, in anticipation of increases in prices for services and supplies, Gaines County postured the budget to meet these future needs.
- 2. Elected official/employee base pay received a cost-of-living increase of 6%. The Court did allow longevity increases for the employees. The Court approved an increase of 5% to the County match for employees enrolled in the retirement system increasing from 160% to 165%. No other changes were made to employee benefits.
- 3. The Court continues to save and pay cash for projects. By paying cash for these projects, the County continues to be able to say that it is debt free and saves the taxpayers a small fortune in debt servicing costs. In the end, the Court adopted a tax rate of \$0.478943 which was 1.5821 cents per hundred less than last year's tax rate. The adopted tax rate was higher than the No-New-Revenue Tax Rate but below the Voter-Approval Tax Rate.
- 4. The court believes in maintaining all county facilities, and the Capital Projects fund may be used to upgrade and modify existing county buildings this year.
- 5. Gaines County is growing as is all of West Texas. The oil and agriculture industries in our area continue to be very unpredictable. This year is a classic example of the boom-and-bust cycle of the oil industry and agriculture continues to be challenging for those that work in this vital industry. These two industries remain the largest parts of our local business activity, and the uncertainty that goes along with them makes it a challenge to accurately predict long-term economic and population numbers for the County of Gaines. Possibilities that will help strengthen and expand existing business and industry remain a focal point for economic development, along with seeking and pursuing opportunities not directly linked to oil and agriculture to help create stability and diversification for our local economy.

#### REQUEST FOR INFORMATION

This financial report is designed to provide our citizens, taxpayers, consumers, investors and creditors with a general overview of the County of Gaines' finances and to show the County's accountability for the money it receives. For questions concerning any information provided in this report or requests for additional financial information, contact County Auditor, County of Gaines, Texas, PO Box 847, Seminole, Texas 79360.

#### **ACKNOWLEDGMENTS**

For their assistance and cooperation already and during the upcoming year, we thank the District Judge, County Judge, Commissioners' Court, Treasurer's Office and other elected officials, department heads, foremen and employees in the various departments. The interest and involvement of the Commissioners' Court in planning and conducting the financial operations of the County is appreciated.

Kudos also to the Auditor's staff for their hard work, knowledge and willingness to help the great folks serving the County of Gaines. Please remember that the County Auditor's Office is here to help and looks forward to the opportunity of working with anyone who calls upon them.

Respectfully submitted,

Esmeralda Felan

County of Gaines Auditor



STATEMENT OF NET POSITION - MODIFIED CASH BASIS SEPTEMBER 30, 2023

	G	overnmental Activities
<u>ASSETS</u>		
Current Assets:		
Cash and cash equivalents	\$	33,730,626
Investments		16,560
Inventory		542,592
Total Current Assets		34,289,778
Capital assets:		
Land		488,215
Infrastructure, net		7,467,790
Buildings, net		21,012,429
Machinery and equipment, net		7,289,184
Construction in progress		932,343
Total Assets		71,479,739
<u>LIABILITIES</u>		
Current Liabilities:		
Lease obligation payable-current portion		43,682
Total Current Liabilities	<u> </u>	43,682
Total Liabilities		43,682
NET POSITION		
Net investment in capital assets		37,146,279
Unrestricted	-	34,289,778
Net Position	\$	71,436,057

STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS FOR THE YEAR ENDED SEPTEMBER 30, 2023

Net (Expenses) Revenue and Changes in Net

		Program Revenues								
	_	Charges for	Operating Grants and	Capital Grants and	G	Sovernmental				
Oncommontal Activities	Expenses	Services	Contributions	Contributions						
Governmental Activities: General administration	\$ 2,244,972	2 \$ 31,290	\$ 3,611	\$ -	\$	(2,210,071)				
Judicial	2,359,298		182,286		Ψ	(1,625,360)				
Elections	268,54		102,200			(241,793)				
Financial administration	755,985					(755,985)				
Tax administration	780,670					(479,515)				
Facilities management	2,106,387					(2,106,387)				
Law enforcement	2,204,900		12,209			(2,156,296)				
Fire protection	542,018		12,209			(542,018)				
Corrections	3,540,28			The state of the s		(3,425,012)				
Civil defense	140,820			and the second		(140,820)				
Road and bridge	7,515,833		804,861	- 248 W. T. T.		(5,987,296)				
Sanitation	22,519		-	1		(22,519)				
Airport	181,247		20,280	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1		(124,761)				
Health	872,773		20,200			(872,773)				
Human services	81,577			-		(81,577)				
Golf course	1,019,549					(610,247)				
Parks	499,184					(410,924)				
Museums	164,32					(164,317)				
County extension	205,706		13,357			(192,349)				
Libraries	469,667		,			(449,378)				
Senior citizens	325,289	·	-	-		(325,289)				
Total Primary Government	\$ 26,301,541	\$ 2,340,250	\$ 1,036,604	\$ -	\$	(22,924,687)				
	General Revenue	s:								
·	Property taxes				\$	22,267,591				
	Interest income					1,670,927				
	Miscellaneous i	ncome				92,246				
	Gain on sale of	assets			-	100,642				
	Total General Re	venues				24,131,406				
	Changes in Net P	osition				1,206,719				
	Net Position - Beg	ginning				70,229,338				
	Net Position - End	ding			\$	71,436,057				

GOVERNMENTAL FUNDS BALANCE SHEET MODIFIED CASH BASIS SEPTEMBER 30, 2023

		General Fund		Road Bridge Fund	Precinct #1		
ASSETS							
Cash and cash equivalents Investments Inventory	\$	8,000,046 16,560	\$	64,563	\$	5,073,701 - 160,127	
Total Assets	\$	8,016,606	\$	64,563	\$	5,233,828	
LIABILITIES AND FUND BALANCES							
Fund Balances:							
Non-Spendable:						100 107	
Inventory	\$	-	\$	-	\$	160,127	
Assigned:				04.500		5 070 704	
Road and bridge		-		64,563		5,073,701	
Capital projects		-		•		-	
Special revenue funds				•			
Unassigned:		8,016,606		-			
Total Fund Balances	_	8,016,606		64,563		5,233,828	
Total Liabilities and Fund Balances	\$	8,016,606	\$	64,563	\$	5,233,828	

Precinct #2		Precinct #3		Precinct #4		Farm to Market Fund		 Capital Projects Fund		Other Governmental Funds		Total Governmental Funds	
\$	4,338,585 - 71,837	\$	3,602,613 - 147,334	\$	2,531,955 - 163,294	\$	-	\$ 5,624,582	\$	4,494,581 - -	\$	33,730,626 16,560 542,592	
\$	4,410,422	\$	3,749,947	\$	2,695,249	\$	-	\$ 5,624,582	\$	4,494,581	\$	34,289,778	
\$	71,837	\$	147,334	\$	163,294	\$	-	\$	\$	-	\$	542,592	
	4,338,585		3,602,613		2,531,955					_		15,611,417	
	-		-		-		-	5,624,582		-		5,624,582	
	-		-		-			-		4,494,581		4,494,581	
	-		-		-		-	-		-		8,016,606	
	4,410,422		3,749,947		2,695,249		-	 5,624,582		4,494,581		34,289,778	
\$	4,410,422	\$	3,749,947	\$	2,695,249	\$	-	\$ 5,624,582	\$	4,494,581	\$	34,289,778	

COUNTY OF GAINES
RECONCILIATION OF THE GOVERNMENTAL
FUNDS BALANCE SHEET - MODIFIED CASH BASIS
SEPTEMBER 30, 2023

#### Reconciliation of Governmental Fund Balances to Net Position of Governmental Activities:

Governmental Fund Balances	\$ 34,289,778	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	37,189,961	
Long-term liabilities, including capital lease obligations are not due and payable in the current period and therefore are not reported in the funds.	(43,682)	
Net Position of Governmental Activities	\$ 71,436,057	

COUNTY OF GAINES
GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCES - MODIFIED CASH BASIS
FOR THE YEAR ENDED SEPTEMBER 30, 2023

		General Fund		Road & Bridge Fund	P	Precinct #1
REVENUES	_				No. 2	
Property taxes	\$	15,645,638	\$		\$	-
Intergovernmental revenue and grants				-		264,800
Charges for services		897,670		699,879		
Fines		125,502		23,797		
Investment income		1,135,395				
Contributions/donations from private sources		3,000				
Miscellaneous revenue		22,538				1,888
Total Revenues		17,826,743	19.73	723,676		266,688
EXPENDITURES		11,020,110		120,010	1	200,000
General administration		1 444 720				
Judicial		1,441,728				1
Elections		2,269,347		•		
Financial administration		198,904				
Tax administration		755,985				
		780,670		-		
Facilities management Public safety:		1,868,125				•
Law enforcement		2,002,090				
		The state of the s				•
Fire protection Corrections		542,018		-		-
Civil defense		3,284,500				
Road and bridge		140,820		61,500		1 206 052
Sanitation		22 510		61,500		1,286,053
Airport		22,519				
Health		841,386				
Human services		81,577				
Culture and recreation:		01,377		-		
Golf course						
Parks		267,738				
Museums		164,321				
County extension		173,839				
Libraries		411,603				
Senior citizens		322,639				7
Principal on long-term debt		322,039				
Interest on long-term debt						4
Capital outlay		85,955		4 12 34		88,850
Total Expenditures		15,655,764		61,500		1,374,903
OTHER FINANCING SOURCES (USES)		13,033,704		01,300		1,574,905
Sale of real and personal property		53,590				36,135
Transfers in (out)		(733,910)		(662,176)		1,974,708
Total Other Financing Sources (Uses)		(680,320)		(662,176)	-	2,010,843
Net Change in Fund Balance		1,490,659		-		902,628
Fund Balances - Beginning		6,525,947		64,563		4,331,200
Fund Balances - Ending	\$	8,016,606	\$	64,563	\$	5,233,828

F	Precinct #2	Prec	inct #3	F	Precinct #4		Farm to Market Fund		Capital Projects Fund		Other Funds	Go	Total overnmental Funds
\$		\$		\$		\$	6,621,953	\$		\$		\$	22,267,591
*	388,472		114,447	*	-	*	37,142	*	-	•	193,120		997,981
	-		_		_		-				590,063		2,187,612
	-		-				-		-		3,339		152,638
	-		-		-		465,617		-		69,915		1,670,927
	-		-				-		-		38,623		38,623
	24,511		148		5,173		-		37,988		-		92,246
	412,983	-	114,595		5,173		7,124,712		37,988		895,060		27,407,618
									32,423		395,552		1,869,703
							-		52,425		88,418		2,357,765
											35,264		234,168
											33,204		755,985
													780,670
	-		-		-		-		-		203,166		2,071,291
			-						-		3,707		2,005,797
	-		-		-		-		-		-		542,018
	-		-		-		-		-		-		3,284,500
	-		-		-		-		-		-		140,820
	1,501,034	1,4	125,018		1,618,130		-		-		-		5,891,735
	-		-		-		-		-		-		22,519
	-		-		-		-		-		139,012		139,012
	-		-		-		-		-		31,387		872,773
	-						-		-		-		81,577
	-		-		-		-		-		841,697		841,697
	-		-		-		-		-		54,030		321,768
	-		-		-		-		-		-		164,321
	-		-		-		-		-		0.407		173,839
	-		-		-		-		-		3,407		415,010
	-		-		-		-		-		54.042		322,639
	-		-		-		-		-		54,013		54,013
	153,121	2	283,995		79,490				1,257,582		3,676 1,994,866		3,676 3,943,859
	1,654,155		09,013		1,697,620		-		1,290,005		3,848,195		27,291,155
	0.500										14 100		110 425
	9,590	4.0	-		1 070 700		(7 124 712)				11,120 733,910		110,435
	1,947,072		92,322		1,872,786	_	(7,124,712) (7,124,712)	_	-	_	745,030		110,435
	1,956,662				1,872,786	_	(1,124,112)		(4.050.047)	_			
	715,490 3,694,932		397,904 352,043		180,339 2,514,910				(1,252,017) 6,876,599		(2,208,105) 6,702,686		226,898 34,062,880
•				•		•		•		•		\$	34,289,778
4	4,410,422	\$ 3,7	49,947	\$	2,695,249	\$		\$	5,624,582	\$	4,494,581	\$	34,208,770

RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT
OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS
SEPTEMBER 30, 2023

Reconciliation of Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities:

Net changes in Governmental Fund Balances	\$ 226,898
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets:	
Capital asset purchases capitalized	3,943,859
Depreciation expense	(3,008,258)
Net book value of disposed assets	(9,793)
Debt service payments are not reported as expenses in the Statement of Activities	 54,013
Change in Net Position of Governmental Activities	\$ 1,206,719

STATEMENT OF FIDUCIARY NET POSITION - MODIFIED CASH BASIS - FIDUCIARY FUNDS
SEPTEMBER 30, 2023

ASSETS	Agency Funds
Cash and cash equivalents Investments	\$ 1,418,255 
Total Assets	1,418,255
LIABILITIES	
Current Liabilities: Intergovernmental payable Due to others	11,129 45,955
Total Liabilities	57,084
NET POSITION	
Total Net Position	\$ 1,361,171

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - MODIFIED CASH BASIS - FIDUCIARY FUNDS
SEPTEMBER 30, 2023

ADDITIONS	Agency Funds
Fees, charges, and other additions	\$ 17,369,898
Total Additions	17,369,898
DEDUCTIONS	
Other expenses	17,530,136
Total Deductions	17,530,136
Change in Fiduciary Net Position	(160,238)
Net Position-Beginning of the Year Total Net Position	1,521,409 \$ 1,361,171

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2023

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note I.C, these financial statements are presented on a modified cash basis of accounting. This modified basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements. In the government-wide financial statements, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the modified cash basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails.

#### A. REPORTING ENTITY

Gaines County, Texas (the "County"), was created in 1905 by the Texas Legislature. The County operates under the authority of the Commissioners' Court and provides the following services: Law Enforcement, Judicial, Health, Safety, Welfare, Culture, Road & Bridge Maintenance and General Administrative Services. The Commissioners' Court (the "Court") consists of four County Commissioners and the County Judge who are elected by the public. The Court has the primary accountability for fiscal matters.

#### B. BASIS OF PRESENTATION

#### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The Statement of Net Position and the Statement of Activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. They report information in all of Gaines County, Texas with most of the interfund activities removed. Governmental activities include programs supported primarily by taxes, intergovernmental revenues, and other non-exchange revenues.

#### **FUND FINANCIAL STATEMENTS**

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitutes its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into two major categories: governmental and fiduciary. An emphasis is placed on major funds within the governmental categories. A fund is considered major if it is the primary operating fund of the County or meets the following criteria:

- a. Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
- b. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

The funds of the financial reporting entity are described below:

#### **Governmental Funds**

<u>The General Fund</u>-The General Fund is the County's primary operating fund and is always classified as a major fund. It accounts for all financial resources except those required to be accounted for in another fund. This fund is operated and maintained separately by the Commissioners' Court decision. There are not any outside requirements for the self-imposed separation, and the funds can be used for general County operations.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2023

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### B. BASIS OF PRESENTATION (CONTINUED)

#### Governmental Funds (Continued)

Other Major Governmental Funds-The Road & Bridge Fund is designated to receive the road and bridge taxes. A portion of these monies is expended in the fund, but the bulk (99%) is transferred to the four precinct funds. All of the precincts' funds have been presented as major funds to obtain a more meaningful presentation. The Farm to Market Fund and Capital Projects Fund are also major special revenue funds.

<u>Special Revenue Funds</u>-The County accounts for resources restricted to, or designated for, specific purposes by the County or a grantor in special revenue funds. Most federal and some state financial assistance is accounted for in a special revenue fund and sometimes unused balances must be returned to the grantor. Most of the County's special revenue funds are not from grants but simply have restrictions on their use.

#### **Fiduciary Funds**

Agency Funds-The County accounts for resources held for others in a custodial capacity in agency funds. The County's agency funds are the County Attorney's funds, Sheriff's funds, Justice of the Peace's funds, County Clerk's funds, Tax Assessor Collector's funds, District Clerk's funds, Golf Course fund, State Fee fund, Appellate Judicial fund, County Wide Equalization fund, Employee Flexible Spending fund, Employee Insurance fund and the Probation funds.

#### **Proprietary Funds**

The County has no proprietary funds currently.

### Implementation of New Standard

In the current fiscal year, the County implemented guidance contained in Governmental Accounting Standard Board Statement No. 96, *Subscription-Based Information Technology Arrangements* as it relates to subscription-based information technology arrangements (SBITAs) for governments. The focus of the criteria is on the treatment of SBITA reporting in the government-wide financial statements.

As the financial statements are presented on a modified-cash basis, the financial statements have not been adjusted for implementation of this new standard. See related note disclosures on pages 33 and 34.

#### C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Measurement focus is a term used to describe how transactions are recorded within the various financial statements. Basis of accounting refers to when transactions are recorded regardless of the measurement focus applied.

#### MEASUREMENT FOCUS

In the government-wide Statement of Net Position and the Statement of Activities, governmental activities are presented using the economic resources measurement focus, within the limitations of the modified cash basis of accounting, as defined on page 23.

In the fund financial statements, the current financial resources measurement focus or the economic resources measurement focus, as applied to the modified cash basis of accounting, is used as appropriate:

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2023

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING (CONTINUED)

- a. All governmental funds utilize a current financial resources measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.
- b. Proprietary funds utilize an economic resources measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets and liabilities (whether current or noncurrent, financial, or nonfinancial) associated with their activities are reported. Proprietary fund equity is classified as net position. The County currently has no proprietary funds.

#### BASIS OF ACCOUNTING

In the government-wide Statement of Net Position and Statement of Activities and the fund financial statements, governmental activities are presented using a modified cash basis of accounting. This basis recognizes assets, liabilities, net position/fund equity, revenues, and expenditures/expenses when they result from cash transactions with a provision for depreciation in the government-wide statements. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the County utilized the basis of accounting recognized as generally accepted, the fund financial statements for governmental funds would use the modified accrual basis of accounting, while the fund financial statements for proprietary fund types would use the accrual basis of accounting. All government-wide financials would be presented on the accrual basis of accounting.

#### D. ASSETS, LIABILITIES, AND EQUITY

#### CASH AND CASH EQUIVALENTS

For the purpose of financial reporting, cash and cash equivalents includes all demand and savings accounts or investments if they are in bank money market accounts, certificates of deposits maturing within 90 days or money market investment pools.

#### DUE FROM (TO) OTHER FUNDS

Interfund receivables and payables arise from interfund transactions and are recorded in the affected funds in the period in which transactions are executed. See Note III, C for additional discussion of interfund receivables, payables and transfers.

#### CONSUMABLE MATERIAL AND SUPPLIES/INVENTORY

Inventories consist of consumable materials and supplies held for future consumption. Inventory is accounted for under the purchases method. The cost is recorded as an expenditure at the time inventory is purchased. Quantities on hand at year-end are recorded at cost on a first-in, first-out basis with an offsetting nonspendable fund balance.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2023

### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### D. ASSETS, LIABILITIES, AND EQUITY (CONTINUED)

#### **CAPITAL ASSETS**

The County's modified cash basis of accounting reports capital assets resulting from cash transactions and reports depreciation where appropriate. The accounting treatment over infrastructure, land, buildings, furniture and equipment, depends on whether the assets are used in governmental fund operations and whether they are reported in the government-wide or fund financial statements.

#### **Government-Wide Statements**

In the government-wide financial statements, capital assets arising from cash transactions are accounted for as assets in the Statement of Net Position. All capital assets are valued at historical cost or estimated historical cost if actual is unavailable.

Depreciation on all exhaustible capital assets arising from cash transactions is recorded as an allocated expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Position. Depreciation is provided on the assets' estimated useful lives using the straight-line method of depreciation. The County defines capital assets as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of two years. The range of estimated useful lives by type of asset is as follows:

Assets	Years
Roads	40
Buildings	40-50
Building Improvements	15-25
Vehicles	5-10
Other Equipment	5-10

#### **Fund Financial Statements**

In the fund financial statements, capital assets arising from cash transactions acquired for use in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition.

#### **EQUITY CLASSIFICATION**

#### **Government-Wide Statements**

Equity is classified as net position and displayed in three components:

- a. Net investment in capital assets—Consists of capital assets including restricted capital assets, net of accumulated depreciation and related debt.
- b. Restricted net position—Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws and regulation of other governments; or (2) law through constitutional provisions or enabling legislation. The County has no restricted net position.
- c. Unrestricted net position—Consists of all other net position that does not meet the definition of restricted or net investment in capital assets.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2023

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### D. ASSETS, LIABILITIES, AND EQUITY (CONTINUED)

#### **Fund Financial Statements**

The Commissioner's Court meets regularly to manage and review cash financial activities and to ensure compliance with established policies. It is the County's policy to keep adequate fund balance to provide a stable financial foundation. The target level for the County's unassigned General Fund balance is set at 120 days of the budgeted General Fund expenditures, considering the annual budget, as amended, for any given fiscal year. Any shortfalls or excess fund balance shall be considered and remedied as set forth in the policy by the Commissioner's Court.

In accordance with GASB Statement No. 54, fund balances are required to be reported according to the following classifications:

- a. Nonspendable fund balance—Includes amounts that cannot be spent because they are either not in spendable form, or, for legal or contractual reasons, must be kept intact. This classification includes inventories.
- b. Restricted fund balance—Constraints placed on the use of these resources are either externally imposed by creditors, grantors, contributors or other governments; or are imposed by law (through constitutional provisions or enabling legislation).
- c. Committed fund balance—Includes amounts designated only by formal action of Commissioners Court.
- d. Assigned fund balance—Includes amounts that are constrained by the County's intent to use for specific purposes, but that do not meet the criteria to be classified as restricted or committed. Intent can be determined by the County Judge, with assistance of the County Auditor and County Attorney, as needed. The Governmental Funds Balance Sheet provides details of the amounts that have been assigned for specific purposes.
- e. Unassigned fund balance—This is the residual classification for the general fund. The general fund is the only governmental fund that can report a positive unassigned fund balance. Other governmental funds might have a negative unassigned fund balance as a result of overspending for specific purposes for which amounts had been restricted, committed, or assigned.

#### E. REVENUES, EXPENDITURES, AND EXPENSES

In the Statement of Activities, modified cash basis revenues that are derived directly from each activity or from parties outside the County's taxpayers are reported as program revenues. The Statement of Activities demonstrates how other people or entities that participate in programs the County operates have shared in the payment of the direct costs. The "charges for services" column includes payments made by parties that purchase, use or directly benefit from goods or services provided by a given function or segment of the County such as vehicle registrations.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2023

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### E. REVENUES, EXPENDITURES, AND EXPENSES (CONTINUED)

The "grants and contributions" columns includes amounts paid by organizations outside the County to help meet the operational or capital requirements of a given function.

If a revenue is not program revenue, it is general revenue used to support all the County's functions. Taxes are always general revenues.

The Fund financial statements provide reports on the financial condition and results of operations for three fund categories-governmental, proprietary and fiduciary. Since the resources in the fiduciary funds cannot be used for County operations, they are not included in the government-wide statements. The County considers some governmental funds major and reports their financial condition and results of operations in a separate column. Grants and similar items are recognized as revenue when collected and all eligibility requirements imposed by the provider have been met.

#### F. INTERNAL AND INTERFUND BALANCES AND ACTIVITIES

In the process of aggregating the financial information for the government-wide Statement of Net Position and Statement of Activities, some amounts reported as interfund activity and balances in the fund financial statements have been eliminated or reclassified.

#### **FUND FINANCIAL STATEMENTS**

Interfund activity, if any, within and among the governmental category is reported as follows in the fund financial statements:

- 1. Interfund loans—Amounts provided with a requirement for repayment are reported as interfund receivables and payables.
- 2. Interfund services—Sales or purchases of goods and services between funds are reported as revenues and expenditures/expenses.
- 3. Interfund reimbursements—Repayments from funds responsible for certain expenditures/adjustments to expenditures/expenses in the respective funds.
- 4. Interfund transfers—Flow of assets from one fund to another where repayment is not expected is reported as transfers in and out.

#### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

Interfund activity and balances, if any, are eliminated or reclassified in the government-wide financial statements as follows:

- Internal balances—Amounts reported in the fund financial statement as interfund receivables and payables
  are eliminated in the governmental columns of the Statement of Net Position, except for the net residual
  amounts due between governmental and business-type activities, which are reported as Internal Balances.
- 2. Internal activities—Amounts reported as interfund transfers in the fund financial statements are eliminated in the government-wide Statement of Activities except for the net amount between governmental and business-type activities, which are reported as Transfers—Internal Activities. The effects of interfund services between funds, if any, are not eliminated in the Statement of Activities.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2023

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### G. USE OF ESTIMATES

The preparation of financial statements in conformity with the other comprehensive basis of accounting (OCBOA) used by the County requires management to make estimates and assumptions that affect certain reported amounts and disclosures (such as estimated useful lives in determining depreciation expense); accordingly, actual results could differ from those estimates.

#### II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. BUDGETARY COMPLIANCE

The Commissioners' Court adopts an "appropriated budget" for the General Fund and all other funds. The adopted and final amended budgeted revenues and expenditures for the General Fund are presented in the Other Supplementary Information.

The following procedures are used in establishing the budgetary data reflected in the general-purpose financial statements:

a. In July, the County Judge, with the assistance of the County Auditor, prepares a budget for the succeeding fiscal year beginning October 1. The operating budget includes proposed expenditures and the means of financing them.

b. The budget is filed with the County Clerk and is open to public inspection. The Commissioners' Court is required to hold at least one public hearing on the budget no less than 15 days subsequent to the filing by

the County Judge.

c. Prior to October 1, the budget is legally enacted through passage of a resolution by the Commissioners' Court. Once a budget is approved, it can only be amended at the department and fund level by approval of a majority of the members of the Commissioners' Court. The law requires that such amendments are made before the fact, are reflected in the official minutes of the Commissioners' Court and are not made after fiscal year end. The County had several routine budget amendments during the year. The largest amendments were mainly to purchase capital items, and to fund miscellaneous projects throughout the County.

d. Each budget is controlled at the revenue and expenditure function level in accordance with Texas statutory guidance. The County Auditor audits and approves legal expenditures. The Commissioners' Court audits and settles claims against the County but can spend money only in accordance with the adopted budget. The Treasurer disburses money after ordered by the Court if the expenditure is in accordance with Texas

statutes. All budget appropriations lapse at year end.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2023

#### II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (CONTINUED)

#### B. EXCESS OF EXPENDITURES OVER APPROPRIATIONS

The following funds had planned deficit spending as reflected by budgeted expenditures in excess of expected revenue:

General Fund	\$	554,986
Precinct #1 Fund	Ψ	500,000
		,
Precinct #2 Fund		500,000
Precinct #3 Fund		500,000
Precinct #4 Fund		500,000
Donations Fund		16,121
American Rescue Plan Fund		2,368,843
Higginbotham Community Center Fund		15,395
Unclaimed Capital Credits Fund		15,313
Justice Court Technology Fund		3,371
Justice Court Building Security Fund		1,754
Disaster Recovery Fund		477,104
Election Fund		31,004
Capital Projects Fund		1,805,659
Texas Vine Grant Fund		13

#### III. NOTES ON FUNDS AND ACCOUNTS

#### A. DEPOSITS AND INVESTMENTS

#### County Policies and Legal and Contractual Provisions Governing Deposits

Custodial Credit Risk for Deposits (cash and savings accounts)-The funds of the County must be deposited and invested under the terms of a contract, contents of which are set out in the Depository Contract Law. The depository banks place approved pledged securities for safekeeping and trust with the County's agent bank in an amount sufficient to protect County funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository banks' dollar amount of Federal Deposit Insurance Corporation ("FDIC") insurance.

The County's depository during the year was Commercial State Bank. There were no instances of uninsured or uncollateralized deposits during the year.

At September 30, 2023, the carrying amount of the County's deposits (cash, certificates of deposits and interest-bearing savings accounts) was \$13,055,356, and the bank balance was \$14,467,104. The County's cash deposits as of September 30, 2023 were fully covered by FDIC insurance or by pledged collateral held by the County's agent bank in the County's name.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2023

#### III. NOTES ON FUNDS AND ACCOUNTS (CONTINUED)

#### A. DEPOSITS AND INVESTMENTS (CONTINUED)

A Summary of the County's cash and cash equivalents and investments at September 30, 2023 is shown below:

	necking and Savings Accounts	Certificate of Deposit	Investment Pools	Total
General	\$ 1,819,545	\$ 6,197,061	\$ -	\$ 8,016,606
Road & Bridge	-	-	64,563	64,563
Precinct #1	-		5,073,701	5,073,701
Precinct #2	-		4,338,585	4,338,585
Precinct #3	-	-	3,602,613	3,602,613
Precinct #4	-		2,531,955	2,531,955
Capital Projects Fund	-	-	5,624,582	5,624,582
Other Governmental Funds	3,620,495	-	874,086	4,494,581
<b>Total Governmental Funds</b>	\$ 5,440,040	\$ 6,197,061	\$ 22,110,085	\$ 33,747,186
Agency Funds	 1,106,369	311,886	 -	1,418,255
Total	\$ 6,546,409	\$ 6,508,947	\$ 22,110,085	\$ 35,165,441

#### Legal and Contractual Provisions Governing Investments

The Public Funds Investments Act (Government Code Chapter 2256) contains specific provisions in the areas of investment practices, management reports and establishment of appropriate policies. Among other things, it requires the County to adopt, implement and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable risk levels, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment staff quality and capabilities, (9) and bid solicitation preferences for certificates of deposit. Statutes authorize the County to invest in (1) obligations of the U.S. Treasury, certain U.S. agencies and the State of Texas; (2) certificates of deposit, (3) certain municipal securities, (4) money market savings accounts, (5) repurchase agreements, (6) bankers acceptances, (7) mutual funds, (8) investment pools, (9) guaranteed investment contracts, (10) and common trust funds. The Act also requires the County to have independent auditors perform test procedures related to investment practices as provided by the Act. The County is in substantial compliance with the requirements of the Act and with local policies.

The County's investments at September 30, 2023, are shown below:

Investment Type	Fair Value		Yield
Certificate of Deposit-			
Commercial State Bank	\$	328,446	.50%-3.215%
First United Bank		4,119,433	3.39%
West Texas National		2,061,068	3.30%
Texas Class Investment Pool		14,038,247	5.26%
Tex Pool Investment Pool		4,035,950	5.37%
Tex Star Investment Pool		4,035,888	5.31%
Total	\$	28,619,032	

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2023

#### III. NOTES ON FUNDS AND ACCOUNTS (CONTINUED)

#### A. DEPOSITS AND INVESTMENTS (CONTINUED)

The County's investments in pools are reported at an amount determined by the fair value per share of the pool's underlying portfolio, unless there is a 2a7-like, in which case they are reported at share value. A 2a7-like pool is a pool which is not registered with the Securities and Exchange Commission (SEC) as an investment company, but nevertheless has a policy that will, and does, operate in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940.

#### Policies Governing Deposits and Investments

Interest Rate Risk-Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. The County invests in certificates of deposit and securities with short-term maturity dates to limit the interest rate risk.

Custodial Credit Risk for Deposits (cash, savings account and certificates of deposit)-This is the risk that in the event of a bank failure, the County's deposits may not be returned to it. The County's policy regarding types of deposits allowed and collateral requirements is that all deposits must be insured by FDIC or secured by another manner provided by law.

Custodial Credit Risk for Investments-To limit the risk that an issuer or other counter-party to an investment will not fulfill its obligations, the County limits investments to certificates of deposit and public funds investment pools.

Public funds investment pools in Texas are established under the authority of the Interlocal Cooperation Act, Chapter 79 of the Texas Government Code, and are subject to the provisions of the Public Funds Investment Act (the Act). In addition to other provisions of the Act designed to promote liquidity and safety of principal, the Act requires pools to (1) have an advisory board composed of participants in the pool and other persons who do not have a business relationship with the pool and are qualified to advise the pool; (2) maintain a continuous rating no lower than AAA or AAA-m or an equivalent rating by at least one nationally recognized rating service; (3) maintain market value of it's underlying investment portfolio within one half of one percent of the value of its shares.

The public fund investment pool invests only in securities issued or backed by the U.S. Government or its agencies. An investment in these securities is not insured or guaranteed by the Federal Deposit Insurance Corporation or any other government agency. Although the issuer seeks to preserve the value of an investment at \$1.00 per share, it is possible to lose money by investing in the security. At September 30, 2023, the County had approximately \$14,038,247 uninsured with Texas Class Investment Pool, \$4,035,950 uninsured with Tex Pool Investment Pool, and \$4,035,888 uninsured with Tex Star Investment Pool.

#### B. PROPERTY TAXES

In accordance with State Law, The Gaines County Appraisal District makes all appraisals for tax purposes. Assessed values are based upon 100 percent of market value and reviewed every three years. Taxpayers have the right to challenge the assessed value.

Property taxes are levied by October 1 on the assessed value listed as of the prior January 1 for all real and business personal property located in the County in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1 of the year following the year in which imposed. On January 31 of each year, a tax lien attaches to property to secure the payment of all taxes, penalties and interest ultimately imposed. Property tax revenues are not considered available in the funds until the County collects them.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2023

#### III. NOTES ON FUNDS AND ACCOUNTS (CONTINUED)

#### B. PROPERTY TAXES (CONTINUED)

The tax rate for the fiscal year ended September 30, 2023, (2022 tax levy) was \$.348 per \$100 assessed value for County General Fund operations and \$.147 for Farm-Market Lateral Road maintenance and operations for a total rate of \$.495. The County is subject to tax rate rollback if the total amount of the property taxes imposed in any year, as defined by statute, exceeds the total amount of property taxes imposed in the prior year by 8 percent.

#### C. INTERFUND BALANCES AND TRANSFERS

The interfund transfers reflected on the Statements of Revenues and Expenditures were for routine purposes. Transfers from the Road and Bridge and the Farm to Market funds were to the corresponding precinct funds for precinct operations. Transfers from the Special Revenue Fund of indigent defense grants funds to the General Fund were for expense reimbursements. Transfers from the General Fund were for operations of the Special Revenue Fund for indigent health care, airport operations, cemetery maintenance, 9-1-1 addressing, and golf course operations.

#### D. CAPITAL ASSET ACTIVITY

Capital asset activity for the County for the year ended September 30, 2023, was as follows:

		Beginning Balance	Additions	 Deletions	Ending Balance
Governmental Activities:					
Land	\$	488,215	\$ -	\$ -	\$ 488,215
Infrastructure		19,230,473	-	-	19,230,473
Buildings and Improvements		35,129,608	2,005,564	-	37,135,172
Furniture and Equipment		23,239,621	1,039,258	(417,352)	23,861,527
Construction in Progress		25,994	932,343	(25,994)	932,343
Totals at Historic Cost	\$	78,113,911	\$ 3,977,165	\$ (443,346)	\$ 81,647,730
Less Accumulated Depreciation for:					
Infrastructure	\$	(11,318,509)	\$ (444,174)	\$ -	\$ (11,762,683)
Buildings and Improvements		(15,253,119)	(869,624)	-	(16,122,743)
Furniture and Equipment		(15,278,130)	(1,694,460)	400,247	(16,572,343)
Total Accumulated Depreciation	\$	(41,849,758)	\$ (3,008,258)	\$ 400,247	\$ (44,457,769)
•	-				200
Assets, Net	\$	36,264,153	\$ 968,907	\$ (43,099)	\$ 37,189,961
Infrastructure Buildings and Improvements Furniture and Equipment Total Accumulated Depreciation Governmental Activities Capital	\$ \$	(15,253,119) (15,278,130) (41,849,758)	\$ (869,624) (1,694,460) (3,008,258)	400,247	\$ (16,122,743 (16,572,343 (44,457,769

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2023

#### III. NOTES ON FUNDS AND ACCOUNTS (CONTINUED)

#### D. CAPITAL ASSET ACTIVITY (CONTINUED)

Depreciation expense was charged to governmental functions as follows:

General Government Justice System	\$ 375,269 1,533
Elections	34,377
Facilities Management	35,096
Law Enforcement	199,103
Corrections	255,781
Roads and Bridges	1,624,098
Airport	42,235
Golf Course	174,176
Parks	177,416
County Extension Service	31,867
Libraries	54,657
Senior Citizens	2,650
Total Depreciation Expense	\$ 3,008,258

#### E. LEASES

On April 17, 2019, the County entered a 60-month lease as Lessee for the use of a Pitney Bowes postage machine. The initial lease liability related to this lease was \$20,538. As of September 30, 2023, the value of the lease liability is \$4,124. The County is required to make quarterly fixed payments of \$2,065. The lease has an interest rate of .408%. The value of the right to use asset associated with this lease as of September 30, 2023 is \$20,538, with accumulated amortization of \$16,250.

On November 13, 2019, the County entered a 48-month lease as Lessee for the use of a Canon copier machine. The initial lease liability related to this lease was \$1,164. As of September 30, 2023, the value of the lease liability is \$93. The County is required to make monthly fixed payments of \$79. The lease has an interest rate of .328%. The value of the right to use asset associated with this lease as of September 30, 2023 is \$1,164, with accumulated amortization of \$1,100.

On December 19, 2019, the County entered a 48-month lease as Lessee for the use of information technology equipment. The initial lease liability related to this lease was \$149,742. As of September 30, 2023, the value of the lease liability is \$11,555. The County is required to make monthly fixed payments of \$5,780. The lease has an interest rate of .328%. The value of the right to use asset associated with this lease as of September 30, 2023 is \$149,745, with accumulated amortization of \$137,170.

On January 23, 2020, the County entered a 48-month lease as Lessee for the use of a Canon copier machine. The initial lease liability related to this lease was \$2,949. As of September 30, 2023, the value of the lease liability is \$562. The County is required to make monthly fixed payments of \$145. The lease has an interest rate of .328%. The value of the right to use asset associated with this lease as of September 30, 2023 is \$2,949, with accumulated amortization of \$2,486.

On October 1, 2021, the County entered a 36-month lease as Lessee for the use of nine Canon copier machines. The initial lease liability related to this lease was \$36,499. As of September 30, 2023, the value of the lease liability is \$12,942. The County is required to make monthly fixed payments of \$1,445. The lease has an interest rate of .408%. The value of the right to use asset associated with this lease as of September 30, 2023 is \$36,499, with accumulated amortization of \$24,262.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2023

#### III. NOTES ON FUNDS AND ACCOUNTS (CONTINUED)

#### E. LEASES (CONTINUED)

On March 1, 2022, the County entered a 48-month lease as Lessee for the use of three Canon copier machines. The initial lease liability related to this lease was \$16,915. As of September 30, 2023, the value of the lease liability is \$10,849. The County is required to make monthly fixed payments of \$527. The lease has an interest rate of .602%. The value of the right to use asset associated with this lease as of September 30, 2023 is \$16,915, with accumulated amortization of \$6.616.

On April 1, 2022, the County entered a 48-month lease as Lessee for the use of a Canon copier machine. The initial lease liability related to this lease was \$4,165. As of September 30, 2023, the value of the lease liability is \$2,716. The County is required to make monthly fixed payments of \$128. The lease has an interest rate of .602%. The value of the right to use asset associated with this lease as of September 30, 2022 is \$4,165, with accumulated amortization of \$1,537.

The total right-to-use asset and related accumulated amortization as of September 30, 2023 is as follows:

	Rig	Right-to-Use Asset		cumulated nortization	Net Amortizable Value		
Governmental Activities:							
Copier Machines	\$	61,692	\$	36,001	\$	25,691	
Postage Machine		20,538		16,250		4,288	
IT Equipment		149,745		137,170		12,575	
Total Right-To-Use Asset	\$	231,975	\$	189,421	\$	42,554	

A schedule of principal maturity and interest for lease obligations as of September 30, 2023 is as follows:

	Р	Principal		erest	Total		
2024	\$	34,050	\$	108	\$	34,158	
2025		5,959		35		5,994	
2026		2,832		5		2,837	
2027		-		-		-	
2028		-		-		-	
Total	\$	42,841	\$	148	\$	42,989	

#### F. SUBSCRIPTION-BASED INFORMATION TECHNOLOGY ARRANGEMENTS (SBITAs)

On February 5, 2020, the County entered a 48-month subscription for the use of social media archiving software. The initial subscription liability related to this lease was \$5,885. As of September 30, 2023, the value of the subscription liability is \$2,897. The County is required to make annual fixed payments of \$2,988. The subscription has an interest rate of 3.144%. The value of the right to use asset associated with this subscription as of September 30, 2023 is \$5,885, with accumulated amortization of \$4,414.

On April 1, 2022, the County entered a 36-month subscription for the use of LexisNexis application software. The initial subscription liability related to this lease was \$8,819. As of September 30, 2023, the value of the subscription liability is \$5,468. The County is required to make monthly fixed payments of \$291. The subscription has an interest rate of 3.238%. The value of the right to use asset associated with this subscription as of September 30, 2023 is \$8,819, with accumulated amortization of \$3,528.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2023

## F. SUBSCRIPTION-BASED INFORMATION TECHNOLOGY ARRANGEMENTS (SBITAs) (CONTINUED)

On November 1, 2021, the County entered a 60-month subscription for the use of LGS court management software. The initial subscription liability related to this lease was \$222,872. As of September 30, 2023, the value of the subscription liability is \$171,647. The County is required to make monthly fixed payments of \$4,761. The subscription has an interest rate of 3.269%. The value of the right to use asset associated with this subscription as of September 30, 2023 is \$222,872, with accumulated amortization of \$53,489.

The total right-to-use asset and related accumulated amortization as of September 30, 2023 is as follows:

	Right-to-Use Asset		cumulated ortization	Net Amortizable Value		
Governmental Activities: Software	\$	237,576	\$ 61,431	\$	176,145	
Total Right-To-Use Asset	\$	237,576	\$ 61,431	\$	176,145	

A schedule of principal maturity and interest for subscription obligations as of September 30, 2023 is as follows:

	F	Principal	Interest		Total
2024	\$	58,787	\$	5,047	\$ 63,834
2025		55,914		3,114	59,028
2026		55,828		1,304	57,132
2027		9,483		39	9,522
2028		-		-	-
Total	\$	180,012	\$	9,504	\$ 189,516

## G. LONG-TERM OBLIGATIONS

Long-term obligations include debt and other long-term liabilities. Changes in long-term obligations for the year ended September 30, 2023, are as follows:

		Beginning Balance		Increases		Decreases		Ending Balance		Amounts Due Within One Year	
Governmental Activities: Capital leases	\$	97,695	\$	-	\$	54,013	\$	43,682	\$	43,682	

Commitments under capitalized lease agreements for equipment provide for minimum future rental payments as of September 30, 2023, as follows:

2024	\$ 43,682
Total Minimum Rentals	\$ 43,682

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2023

### IV. OTHER NOTES

## A. HEALTH CARE COVERAGE

During the current fiscal year, the employees of Gaines County were covered by a health insurance plan. The coverage is purchased through Blue Cross Blue Shield. The County's cost per employee per month was \$953. The employees, at their option, authorized payroll withholdings to pay contributions for dependents.

### B. CAFETERIA PLAN

The County entered into a Pre-Tax Premium Plan that qualifies as a "cafeteria plan." The insurance premiums that qualify for the plan are medical, life and accidental death and dismemberment. The individuals who are eligible to participate are all employees who are covered or who are eligible to be covered under the County's group health plan.

### C. EMPLOYEE RETIREMENT BENEFITS

The County provides two separate retirement benefit plans. One plan is the defined benefit plan that is provided through the Texas County and District Retirement System. The County also offers a deferred compensation plan to its employees.

## TEXAS COUNTY AND DISTRICT RETIREMENT SYSTEM PLAN

*Plan Description.* Gaines County, Texas provides retirement, disability and death benefits for all of its full-time employees through a nontraditional defined benefit pension plan in the statewide Texas County and District Retirement System (TCDRS). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent multiple-employer public employee retirement system consisting nontraditional defined benefit pension plans. TCDRS in the aggregate issues a comprehensive annual financial report (CAFR) on a calendar year basis. The CAFR is available upon written request from the TCDRS Board of Trustees, P.O. Box 2034, Austin, Texas 78768-0234.

The plan provisions are adopted by the governing body of the employer within the options available in the Texas state statutes governing TCDRS (TCDRS Act). Members can retire at ages 60 and above with 8 or more years of service, with 30 years of service regardless of age or when the sum of their age and years of service equals 80 or more. Members are vested after 8 years of service but must leave their accumulated deposits in the plan to receive any employer-financed benefit. Members who withdraw their personal deposits in a lump sum are not entitled to any amounts contributed by their employer.

Benefit amounts are determined by the sum of the employee's deposits to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the governing body of the employer within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death or disability, the benefit is calculated by converting the sum of the employee's accumulated deposits and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

Funding Policy. The employer has elected the annually determined contribution rate (variable-rate) plan provisions of the TCDRS Act. The plan is funded by monthly contributions from both employee members and the employer based on the covered payroll of employee members. Under the TCDRS Act, the contribution rate of the employer is actuarially determined annually. It varied from 7.60% to 8.32% for the year ending September 30, 2023. The deposit rate payable by the employee members is 7% as adopted by the governing body of the employer. The employee deposit rate and the employer contribution rate may be changed by the governing body of the employer within the options available in the TCDRS Act.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2023

## IV. OTHER NOTES (CONTINUED)

## C. EMPLOYEE RETIREMENT BENEFITS (CONTINUED)

**Actuarial Assumptions.** All actuarial methods and assumptions used for this GASB analysis were the same as those used in the December 31, 2022 funding valuation, except as noted below and throughout this report. Please see the employer summary actuarial valuation report as of December 31, 2022 for further details.

Following are the key assumptions and methods used in this GASB analysis.

Valuation Timing Actuarially determined contribution rates are calculated

as of December 31, two years prior to the end of the fiscal year in which the contributions are reported.

Entry Age (level percent of pay)<sup>(1)</sup>

**Actuarial Cost Method** 

**Amortization Method** 

Recognition of economic/demographic

gains or losses

Recognition of assumptions changes

or inputs

Straight-line amortization over expected working life

Straight-line amortization over expected working life

**Asset Valuation Method** 

Smoothing period

Recognition method

Corridor

5 years

Non-asymptotic

None

Inflation Same as funding valuation: See Appendix C of TCDRS report.

Salary Increases Same as funding valuation: See Appendix C of TCDRS report.

Investment Rate of Return 7.60% (Gross of administrative expenses)

Cost-of-Living Adjustments Cost-of-Living Adjustments for County of Gaines are not

considered to be substantively automatic under GASB 68. Therefore, no assumption for future cost-of-living adjustments is included in the GASB calculations. No assumption for future cost-

of-living adjustments is included in the funding valuation.

Retirement Age Same as funding valuation: See Appendix C of TCDRS report.

Turnover Same as funding valuation: See Appendix C of TCDRS report.

Mortality Same as funding valuation: See Appendix C of TCDRS report.

<sup>(1)</sup> Individual entry age normal cost method, as required by GASB 68, used for GASB calculations. Note that a slightly different version of the entry age normal cost method is used for the funding actuarial valuation.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2023

## IV. OTHER NOTES (CONTINUED)

## C. EMPLOYEE RETIREMENT BENEFITS (CONTINUED)

**Long-Term Expected Rate of Return.** The long-term expected rate of return on TCDRS assets is determined by adding expected inflation to expected long-term real returns, and reflecting expected volatility and correlation. The capital market assumptions and information shown below are provided by TCDRS' investment consultant, Cliffwater LLC. The numbers shown are based on January 2023 information for a 10 year time horizon.

Note the valuation assumption for long-term expected return is re-assessed at a minimum of every four years, and is set based on a long-term time horizon. The TCDRS Board of Trustees adopted the current assumption at their March 2021 meeting. The assumption for the long-term expected return is reviewed annually for continued compliance with the relevant actuarial standards of practice. Milliman relies on the expertise of Cliffwater in this assessment.

Asset Class	Benchmark	Target Allocation <sup>(1)</sup>	Geometric Real Rate of Return (Expected Inflation) <sup>(2)</sup>	
US Equities	S Equities Dow Jones U.S. Total Stock Market Index		4.95%	
Private Equity	Cambridge Associates Global Private Equity & Venture Capital Index <sup>(5)</sup>	25.00%	7.95%	
Global Equities	MSCI World (net) Index	2.50%	4.95%	
International Equities - Developed	MSCI World Ex USA (net)	5.00%	4.95%	
International Equities - Emerging	MSCI Emerging Markets (net) Index	6.00%	4.95%	
Investment-Grade Bonds	Bloomberg Barclays U.S. Aggregate Bond Index	3.00%	2.40%	
Strategic Credit	FTSE High-Yield Cash-Pay Capped Index	9.00%	3.39%	
Direct Lending	Morningstar LSTA US Leveraged Securities Index <sup>(3)</sup>	16.00%	6.95%	
Distressed Debt	Cambridge Associates Distressed Securities Index <sup>(3)</sup>	4.00%	7.60%	
REIT Equities	67% FTSE NAREIT Equity REITs Index + 33% S&P Global REIT (net) Index	2.00%	4.15%	
Master Limited Partnerships (MLPs)	Alerian MLP Index	2.00%	5.30%	
Cash Equivalents	90-Day U.S. Treasury	2.00%	0.20%	
Private Real Estate Partnerships	Cambridge Associates Real Estate Index <sup>(4)</sup>	6.00%	5.70%	
Hedge Funds	Hedge Fund Research, Inc. (HFRI) Fund of Funds Composite Index	6.00%	2.90%	

<sup>(1)</sup> Target asset allocation adopted at the March 2023 TCDRS Board meeting.

<sup>(2)</sup> Geometric real rates of return equal the expected return minus the assumed inflation of 2.30%, per Cliffwater's 2023 capital market assumptions.

<sup>(3)</sup> Includes vintage years 2005-present of Quarter Pooled Horizon IRRs.

<sup>(4)</sup> Includes vintage years 2007-present of Quarter Pooled Horizon IRRs.

<sup>(5)</sup> Includes vintage years 2006-present of Quarter Pooled Horizon IRRs.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2023

## IV. OTHER NOTES (CONTINUED)

## C. EMPLOYEE RETIREMENT BENEFITS (CONTINUED)

**Depletion of Plan Assets/GASB Discount Rate.** The discount rate is the single rate of return that, when applied to all projected benefit payments results in an actuarial present value of projected benefit payments equal to the total of the following:

- 1. The actuarial present value of benefit payments projected to be made in future periods in which (a) the amount of the pension plan's fiduciary net position is projected to be greater than the benefit payments that are projected to be made in that period and (b) pension plan assets up to that point are expected to be invested using a strategy to achieve the long-term rate of return, calculated using the long-term expected rate of return on pension plan investments.
- 2. The actuarial present value of projected benefit payments not included in (1), calculated using the municipal bond rate.

Therefore, if plan investments in a given future year are greater than projected benefit payments in that year and are invested such that they are expected to earn the long-term rate of return, the discount rate applied to projected benefit payments in that year should be the long-term expected rate of return on plan investments. If future years exist where this is not the case, then an index rate reflecting the yield on a 20-year, tax-exempt municipal bond should be used to discount the projected benefit payments for those years.

The determination of a future date when plan investments are not sufficient to pay projected benefit payments is often referred to as a depletion date projection. A depletion date projection compares projections of the pension plan's fiduciary net position to projected benefit payments and aims to determine a future date, if one exists, when the fiduciary net position is projected to be less than projected benefit payments. If an evaluation of the sufficiency of the projected fiduciary net position compared to projected benefit payments can be made with sufficient reliability without performing a depletion date projection, alternative methods to determine sufficiency may be applied.

In order to determine the discount rate to be used by the employer we have used an alternative method to determine the sufficiency of the fiduciary net position in all future years. Our alternative method reflects the funding requirements under the employer's funding policy and the legal requirements under the TCDRS Act.

- 1. TCDRS has a funding policy where the Unfunded Actuarial Accrued Liability (UAAL) shall be amortized as a level percent of pay over 20-year closed layered periods.
- 2. Under the TCDRS Act, the employer is legally required to make the contribution specified in the funding policy.
- The employer's assets are projected to exceed its accrued liabilities in 20 years or less. When this
  point is reached, the employer is still required to contribute at least the normal cost.
- 4. Any increased cost due to the adoption of a COLA is required to be funded over a period of 15 years, if applicable.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2023

## IV. OTHER NOTES (CONTINUED)

## C. EMPLOYEE RETIREMENT BENEFITS (CONTINUED)

**Depletion of Plan Assets/GASB Discount Rate (Continued).** Based on the above, the projected fiduciary net position is determined to be sufficient compared to projected benefit payments. Based on the expected level of cash flows and investment returns to the system, the fiduciary net position as a percentage of total pension liability is projected to increase from its current level in future years.

Since the projected fiduciary net position is projected to be sufficient to pay projected benefit payments in all future years, the discount rate for purposes of calculating the total pension liability and net pension liability of the employer is equal to the long-term assumed rate of return on investments. This long-term assumed rate of return should be net of investment expenses, but gross of administrative expenses for GASB 68 purposes. Therefore, we have used a discount rate of 7.60%. This rate reflects the long-term assumed rate of return on assets for funding purposes of 7.50%, net of all expenses, increased by 0.10% to be gross of administrative expenses.

**Sensitivity Analysis.** The following presents the net pension liability/(asset) of the County, calculated using the discount rate of 7.60%, as well as what the County of Gaines net pension liability/(asset) would be if it were calculated using a discount rate that is 1 percentage point lower (6.60%) or 1 percentage point higher (8.60%) than the current rate.

	1% Decrease	Current Discount Rate	1% Increase
	6.60%	7.60%	8.60%
Total pension liability	\$52,846,942	\$47,217,138	\$42,441,633
Fiduciary net position	48,367,791	48,367,791	48,367,791
Net pension liability/(asset)	\$4,479,151	(\$1,150,653)	(\$5,926,158)

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2023

## IV. OTHER NOTES (CONTINUED)

## C. EMPLOYEE RETIREMENT BENEFITS (CONTINUED)

**Changes in Net Pension Liability/(Asset).** The following presents the increases/(decreases) in net pension liability/(asset):

	Increase (Decrease)						
Changes in Net Pension Liability/ (Asset)	Total Pension Liability (a)	Fiduciary Net Position (b)	Net Pension Liability/(Asset) (a) – (b)				
Balances as of December 31, 2021	\$45,399,940	\$52,807,045	(\$7,407,105)				
Changes for the year:							
Service cost	1,169,570	0	1,169,570				
Interest on total pension liability <sup>(1)</sup>	3,440,691	0	3,440,691				
Effect of plan changes	0	0	0				
Effect of economic/demographic losses	(150,141)	0	(150,141)				
Effect of assumptions changes or inputs	0	0	0				
Refund of contributions	(166,905)	(166,905)	0				
Benefit payments	(2,476,017)	(2,476,017)	0				
Administrative expenses	0	(28,344)	28,344				
Member contributions	0	619,130	(619,130)				
Net investment income	0	(2,985,798)	2,985,798				
Employer contributions	0	735,878	(735,878)				
Other <sup>(2)</sup>	0	(137,198)	137,198				
Balances as of December 31, 2022	\$47,217,138	\$48,367,791	(\$1,150,653)				

<sup>(1)</sup> Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.

<sup>(2)</sup> Relates to allocation of system-wide items.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2023

## IV. OTHER NOTES (CONTINUED)

## C. EMPLOYEE RETIREMENT BENEFITS (CONTINUED)

Breakdown of Pension Expense. The following presents the components of pension expense:

Pension Expense/(Income)	January 1, 2022 to December 31, 2022
Service cost	\$1,169,570
Interest on total pension liability <sup>(1)</sup>	3,440,691
Effect of plan changes	0
Administrative expenses	28,344
Member contributions	(619,130)
Expected investment return net of investment expenses	(3,959,115)
Recognition of deferred inflows/outflows of resources:	
Recognition of economic/demographic gains or losses	(50,313)
Recognition of assumption changes or inputs	390,795
Recognition of investment gains or losses	73,182
Other <sup>(2)</sup>	137,198
Pension expense/(income)	\$611,222

<sup>(1)</sup> Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.

**Deferred Inflows/Outflows of Resources.** As of December 31, 2022, the deferred inflows and outflows of resources are as follows:

Deferred Inflows/Outflows of Resources:	Deferred Inflows of Resources	Deferred Outflows of Resources
Differences between expected and actual experience	\$320,755	\$84,371
Changes in assumptions	198,122	913,669
Net difference between projected and actual earnings	0	772,804
Contributions subsequent to measurement date <sup>(3)</sup>	N/A	559,110

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to pensions, excluding contributions made subsequent to the measurement date, will be recognized in pension expense as follows:

Year ended December 3	1:
2023	(\$349,641)
2024	202,476
2025	40,180
2026	1,358,952
2027	0
Thereafter <sup>(4)</sup>	0

<sup>(3)</sup> If eligible employer contributions were made subsequent to the measurement date through the employer's fiscal year-end, the employer should reflect these contributions, adjusted as outlined in Appendix D of the TCDRS report.

<sup>(2)</sup> Relates to allocation of system-wide items.

<sup>(4)</sup> Total remaining balance to be recognized in future years, if any. Note that additional future deferred inflows and outflows of resources may impact these numbers.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2023

## IV. OTHER NOTES (CONTINUED)

## C. EMPLOYEE RETIREMENT BENEFITS (CONTINUED)

**Schedule of Deferred Inflows and Outflows of Resources.** The following presents the components of deferred inflows and outflows of resources:

	Original Amount	Date Established	Original Recognition Period <sup>(1)</sup>	Amount Recognized in 12/31/2022 Expense <sup>(1)</sup>	Balance of Deferred Inflows 12/31/2022	Balance of Deferred Outflows 12/31/2022
Investment						
(gains) or losses	\$ 6,944,913 (6,295,621) (971,077) (3,086,597) 3,774,285	12/31/2022 12/31/2021 12/31/2020 12/31/2019 12/31/2018	5.0 5.0 5.0 5.0 5.0	\$1,388,983 (1,259,124) (194,215) (617,319) 754,857	\$0 3,777,373 388,432 617,321 0	\$5,555,930 0 0 0 0
Economic/demograph	hic					
(gains) or losses	(150,141) 31,952 (501,602 326,003 42,224	12/31/2021 ) 12/31/2020 12/31/2019		(30,028) 6,390 (100,320) 65,201 8,444	120,113 0 200,642 0 0	0 19,172 0 65,199 0
Assumption changes						
or inputs	0 (330,202) 2,284,174 0 0	12/31/2022 12/31/2021 12/31/2020 12/31/2019 12/31/2018	5.0	0 (66,040) 456,835 0 0	0 198,122 0 0 0	0 0 913,669 0 0
Employer contribution	ns					
made subsequent to measurement date	N/A N/A N/A N/A N/A	12/31/2022 12/31/2021 12/31/2020 12/31/2019 12/31/2018	N/A N/A N/A N/A	N/A 549,977 N/A N/A N/A	N/A N/A N/A N/A N/A	559,110 0 0 0 0

<sup>(1)</sup> Investment (gains)/losses are recognized in pension expense over a period of five years; economic/demographic (gains)/losses and assumption changes or inputs are recognized over the average remaining service life for all active, inactive, and retired members.

## **DEFERRED COMPENSATION PLAN**

The County offers a deferred compensation plan for employees who elect to participate. In a plan set up under Section 457 of the Internal Revenue Code, Participants may defer up to \$22,500 per year. Withdrawals are permitted because of death, emergency as defined by the Internal Revenue Service, termination of employment or retirement. The County does not contribute to the plan, and all assets in the plan belong to the employees.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2023

## IV. OTHER NOTES (CONTINUED)

### D. RISK MANAGEMENT

The County is exposed to various risks of loss related to torts, thefts, damage or destruction of assets, errors and omissions, injuries to employees and natural disasters. During 2023, the County purchased commercial insurance to cover these risks. There were no significant reductions in coverage in the past fiscal year, and there were no settlements exceeding insurance coverage for each of the past three fiscal years.

## E. JOINT VENTURE ARRANGEMENTS

The County is involved in joint ventures with the City of Seminole, Northeast Gaines County Emergency Service District and South Plains Public Health District. These shared costs are for fire protection, landfill operations, emergency medical service, and public health services. Many of these agreements result in the County paying approximately half of the budget, but significant accumulations of financial resources or deficits are not generated from these joint ventures.

## F. SUBSEQUENT EVENTS

Management has evaluated subsequent events through January 12, 2024, the date the financial statements were issued.



# COUNTY OF GAINES BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2023

	BUDGETED AMOUNTS						VARIANCE	
		ORIGINAL		FINAL		ACTUAL AMOUNTS		FAVORABLE NFAVORABLE)
RECEIPTS:								
Taxes-property	\$	15,215,600	\$	15,215,600	\$	15,645,638	\$	430,038
Intergovernmental revenues and grants Charges for services Fines Investment income Miscellaneous revenue		639,195 234,910 125,000 127,970		639,195 234,910 125,000 127,970		897,670 125,502 1,135,395 22,538		258,475 (109,408) 1,010,395 (105,432)
Total receipts		16,342,675		16,342,675		17,826,743		1,484,068
DISBURSEMENTS: Current: General administrative		2,136,960		1,761,773		1,441,728		320,045
Judicial		2,117,691		2,133,921		2,269,347		(135,426)
Elections		188,761		198,899		198,904		(5)
Financial administration		799,552		799,552		755,985		43,567
Tax administration		791,455		791,455		780,670		10,785
Facilities management		1,701,534		1,892,218		1,868,125		24,093
Public safety:  Law enforcement		1,901,433		2,009,818		2,002,090		7,728
Fire protection		594,373		542,373		542,018		355
Corrections		2,755,117		3,284,496		3,284,500		(4)
Civil defense		150,944		150,944		140,820		10,124
Sanitation		22,519		22,519		22,519		-
Health		852,759		845,359		841,386		3,973
Human services		82,940		82,940		81,577		1,363
Culture and recreation:								
Parks		193,034		268,609		267,738		871
Museums		167,408		167,873		164,321		3,552
County extension		210,905		201,411		173,839		27,572
Libraries		435,796		435,796		411,603		24,193
Senior citizens		330,349		333,292		322,639		10,653
Capital Outlay	_	140		65,408		85,955		(20,547)
Total disbursements		15,433,670		15,988,656		15,655,764		332,892
Excess (deficiency) of receipts over (under	er)	000 005		254.040		0.470.070		1,816,960
disbursements	_	909,005		354,019	_	2,170,979	_	1,010,900
OTHER FINANCING SOURCES (USES):								
Sale of real and personal property		5,000		5,000		53,590		48,590
Transfers in (out)		(914,005)		(914,005)	_	(733,910)	_	180,095
Total other financing sources (uses)		(909,005)		(909,005)		(680,320)		228,685
Net change in fund balance Fund balance, beginning of year		6,525,947		(554,986) 6,525,947		1,490,659 6,525,947		2,045,645
Fund balance, end of year	\$	6,525,947	\$	5,970,961	\$	8,016,606	\$	2,045,645

# COUNTY OF GAINES BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS ROAD & BRIDGE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2023

		BUDGETE	O AMC	DUNTS		V	ARIANCE
	OI	RIGINAL		FINAL	ACTUAL MOUNTS	FAVORABLE (UNFAVORABLE)	
RECEIPTS:							
Charges for services Fines	\$	475,000 61,000	\$	699,879 61,000	\$ 699,879 23,797	\$	(37,203)
Total receipts		536,000		760,879	723,676		(37,203)
DISBURSEMENTS: Current:							
Road and bridge		64,563		67,677	61,500		6,177
Total disbursements		64,563		67,677	61,500		6,177
Excess (deficiency) of receipts over (under) disbursements		471,437		693,202	662,176		(31,026)
OTHER FINANCING SOURCES (USES): Transfers in (out)		(471,437)		(662,177)	(662,176)		1
Total other financing sources (uses)		(471,437)		(662,177)	(662,176)		1
Net change in fund balance Fund balance, beginning of year		64,563		31,025 64,563	64,563		(31,025)
Fund balance, end of year	\$	64,563	\$	95,588	\$ 64,563	\$	(31,025)

# COUNTY OF GAINES BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS PRECINCT #1 FOR THE YEAR ENDED SEPTEMBER 30, 2023

	BUDGETED AMOUNTS						١	VARIANCE
DECEMPTO.	ORIGINAL			FINAL	ACTUAL AMOUNTS		FAVORABLE (UNFAVORABLE)	
RECEIPTS: Intergovernmental revenue and grants Miscellaneous Total receipts	\$	5 5 10	\$	5 5 10	\$	264,800 1,888 266,688	\$	264,795 1,883 266,678
DISBURSEMENTS: Current:								
Road and bridge		1,930,718		1,930,718		1,286,053		644,665
Capital outlay		250,000		250,000		88,850		161,150
Total disbursements		2,180,718		2,180,718		1,374,903		805,815
Excess (deficiency) of receipts over (under) disbursements		(2,180,708)		(2,180,708)		(1,108,215)		1,072,493
OTHER FINANCING SOURCES (USES): Sale of real and personal property Transfers in (out)  Total other financing sources (uses)		5 1,680,703 1,680,708	_	5 1,680,703 1,680,708	-	36,135 1,974,708 2,010,843		36,130 294,005 330,135
Net change in fund balance Fund balance, beginning of year		(500,000) 4,331,200		(500,000) 4,331,200	_	902,628 4,331,200		1,402,628
Fund balance, end of year	\$	3,831,200	\$	3,831,200	\$	5,233,828	\$	1,402,628

## **COUNTY OF GAINES**BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS PRECINCT #2 FOR THE YEAR ENDED SEPTEMBER 30, 2023

	BUDGE	TED AMOUNTS		VARIANCE
	ORIGINAL	FINAL	ACTUAL AMOUNTS	FAVORABLE (UNFAVORABLE)
RECEIPTS: Intergovernmental revenue and grants Miscellaneous  Total receipts	\$	5 5 10	5 \$ 388,47 5 24,5 10 412,98	11 24,506
DISBURSEMENTS: Current:				
Road and bridge	1,907,19	96 1,907,	196 1,501,03	34 406,162
Capital outlay	250,00	00 250,	000 153,12	96,879
Total disbursements	2,157,19	96 2,157,	196 1,654,15	55 503,041
Excess (deficiency) of receipts over (under) disbursements	(2,157,18	(2,157,	186) (1,241,17	72) 916,014
OTHER FINANCING SOURCES (USES): Sale of real and personal property Transfers in (out)  Total other financing sources (uses)	1,657,18 1,657,18			72 289,891
Net change in fund balance Fund balance, beginning of year	(500,00 3,694,93	, , ,		
Fund balance, end of year	\$ 3,194,93	\$ 3,194,	932 \$ 4,410,42	\$ 1,215,490

# COUNTY OF GAINES BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS PRECINCT #3 FOR THE YEAR ENDED SEPTEMBER 30, 2023

	BUDGETED AMOUNTS					_	ARIANCE
		ORIGINAL		FINAL	ACTUAL AMOUNTS		AVORABLE FAVORABLE)
RECEIPTS:							
Intergovernmental revenue and grants Miscellaneous	\$	5 5	\$	5 5	\$ 114,447 148	\$	114,442 143
Total receipts		10		10	114,595		114,585
DISBURSEMENTS: Current:							
Road and bridge		1,945,722		1,945,722	1,425,018		520,704
Capital outlay		250,000		250,000	283,995		(33,995)
Total disbursements		2,195,722		2,195,722	1,709,013		486,709
Excess (deficiency) of receipts over (under) disbursements		(2,195,712)	_	(2,195,712)	(1,594,418)		601,294
OTHER FINANCING SOURCES (USES):							
Sale of real and personal property		5		5	-		(5)
Transfers in (out)		1,695,707		1,695,707	1,992,322		296,615
Total other financing sources (uses)	_	1,695,712	_	1,695,712	 1,992,322		296,610
Net change in fund balance		(500,000)		(500,000)	397,904		897,904
Fund balance, beginning of year		3,352,043		3,352,043	 3,352,043		-
Fund balance, end of year	\$	2,852,043	\$	2,852,043	\$ 3,749,947	\$	897,904

# COUNTY OF GAINES BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS PRECINCT #4 FOR THE YEAR ENDED SEPTEMBER 30, 2023

	BUDGETE	DAMOUNTS	ACTUAL	VARIANCE FAVORABLE (UNFAVORABLE)	
DESCRIPTO.	ORIGINAL	FINAL	ACTUAL AMOUNTS		
RECEIPTS: Intergovernmental revenue and grants Miscellaneous Total receipts	\$ 5 5 10	\$ 5 5 10	\$ - 5,173 5,173	\$ (5) 5,168 5,163	
DISBURSEMENTS: Current:					
Road and bridge	1,843,972	1,843,972	1,618,130	225,842	
Capital outlay	250,000	250,000	79,490	170,510	
Total disbursements	2,093,972	2,093,972	1,697,620	396,352	
Excess (deficiency) of receipts over (under) disbursements	(2,093,962)	(2,093,962)	(1,692,447)	401,515	
OTHER FINANCING SOURCES (USES): Sale of real and personal property Transfers in (out)	5 1,593,957	5 1,593,957	- 1,872,786	(5) 278,829	
Total other financing sources (uses)	1,593,962	1,593,962	1,872,786	278,824	
Net change in fund balance Fund balance, beginning of year	(500,000) 2,514,910	(500,000) 2,514,910	180,339 2,514,910	680,339	
Fund balance, end of year	\$ 2,014,910	\$ 2,014,910	\$ 2,695,249	\$ 680,339	

# COUNTY OF GAINES BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS FARM TO MARKET FUND FOR THE YEAR ENDED SEPTEMBER 30, 2023

	BUDGETED AMOUNTS						_	/ARIANCE
RECEIPTS:	ORIGINAL		FINAL		ACTUAL AMOUNTS		FAVORABLE (UNFAVORABLE)	
Taxes:								
Property Taxes	\$	6,575,608	\$	6,702,254	\$	6,621,953	\$	(80,301)
Investment income		15,000		465,618		465,617		(1)
Other revenue		37,000		37,145		37,142		(3)
Total receipts		6,627,608		7,205,017		7,124,712		(80,305)
OTHER FINANCING SOURCES (USES):								
Transfers in (out)		(6,627,608)		(7,124,713)		(7,124,712)		11
Total other financing sources (uses)		(6,627,608)		(7,124,713)		(7,124,712)		1
Net change in fund balance				80,304				(80,304)
Fund balance, beginning of year		-	_	-		-		-
Fund balance, end of year	\$	-	\$	80,304	\$	-	\$	(80,304)

COUNTY OF GAINES
BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS
CAPITAL PROJECTS FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2023

	BUDGETED AMOUNTS						VARIANCE		
		ORIGINAL		FINAL		ACTUAL AMOUNTS		FAVORABLE (UNFAVORABLE)	
RECEIPTS:									
Miscellaneous revenue	\$	10,005	\$	10,005	\$	37,988	\$	27,983	
Total receipts		10,005		10,005		37,988		27,983	
DISBURSEMENTS:									
Current:									
General government		350,005		350,005		32,423		317,582	
Law Enforcement		50,000		50,000		-		50,000	
Capital outlay		380,005		1,415,669		1,257,582		158,087	
Total disbursements		780,010	_	1,815,674	_	1,290,005		525,669	
Excess (deficiency) of receipts				.,0.0,0.		.,			
over (under) disbursements		(770,005)	_	(1,805,669)	_	(1,252,017)		553,652	
OTHER FINANCING SOURCES (USES):									
Sale of real and personal property		5		5		-		(5)	
Transfers in (out)		5		5		-		(5)	
Total other financing sources (uses)		10		10		-		(10)	
Net change in fund balance		(769,995)		(1,805,659)		(1,252,017)		553,642	
Fund balance, beginning of year		6,876,599		6,876,599		6,876,599	_	-	
Fund balance, end of year	\$	6,106,604	\$	5,070,940	\$	5,624,582	\$	553,642	

COUNTY OF GAINES
SCHEDULE OF CHANGES IN NET PENSION
LIABILITY AND RELATED RATIOS
GASB 68 DISCLOSURE MEASUREMENT DATE DECEMBER 31, 2022

		YEAR ENDED DECEMBER 31, 2021				YEAR ENDED DECEMBER 31, 2017		YEAR ENDED DECEMBER 31, 2015	
TOTAL PENSION LIABILITY									
Service cost Interest on total pension liability Changes of benefit terms Economic/demographic (gains)	0	\$ 1,216,982 3,315,358 0	\$ 1,058,694 3,222,768 0	\$ 991,267 3,044,232 0	\$ 992,031 2,887,629 0	\$ 1,017,799 2,730,748 0	\$ 1,127,870 2,562,845 0	\$ 935,599 2,437,789 (165,778)	\$ 919,180 2,320,034 0
or losses Change of assumptions Benefit payments/refunds	(150,141) 0	31,952 (330,202)	(501,602) 2,284,174	326,003 0	42,224 0	(90,184) 214,150	(265,723) 0	(324,776) 361,169	(227,631) 0
of contributions	(2,642,922)	(2,435,982)	(2,336,049)	(2,117,759)	(1,862,719)	(1,955,350)	(1,683,863)	(1,712,666)	(1,612,645)
Net Change in Total Pension Liability	1,817,198	1,798,108	3,727,985	2,243,743	2,059,165	1,917,163	1,741,129	1,531,337	1,398,938
Total Pension Liability, Beginning	45,399,940	43,601,832	39,873,847	37,630,104	35,570,939	33,653,776	31,912,647	30,381,310	28,982,372
Total Pension Liability, Ending	\$ 47,217,138	\$45,399,940	\$43,601,832	\$ 39,873,847	\$ 37,630,104	\$35,570,939	\$33,653,776	\$31,912,647	\$30,381,310
Fiduciary Net Position  Employer contributions	\$ 735.878	\$ 557.028	\$ 553,125	\$ 484,481	\$ 476,375	\$ 450,289	\$ 492.558	\$ 3,801,209	\$ 1,763,096
Member contributions Investment income net of investment expenses Benefit payments/refunds	619,130 (2,985,798)	614,048 9,628,179	614,586 4,279,453	589,807 6,003,234	568,083 (719,631)	546,279 4,971,241	554,319 2,400,446	561,451 186,139	501,625 1,895,727
of contributions Administrative expenses Other	(2,642,922) (28,344) (137,198)	(2,435,982) (28,569) (23,582)	(2,336,049) (32,558) (30,465)	(2,117,759) (31,585) (29,952)	(1,862,719) (29,357) (20,549)	(1,955,350) (25,363) (13,087)	(1,683,863) (26,099) 55,271	(1,712,666) (22,392) (201,857)	(1,612,645) (22,042) (255,310)
Net Change in Fiduciary Position	(4,439,254)	8,311,122	3,048,092	4,898,226	(1,587,798)	3,974,009	1,792,632	2,611,884	2,270,451
Fiduciary Net Position, Beginning	52,807,045	44,495,923	41,447,831	36,549,605	38,137,403	34,163,394	32,370,762	29,758,878	27,488,427
Fiduciary Net Position, Ending	\$48,367,791	\$ 52,807,045	\$ 44,495,923	\$41,447,831	\$ 36,549,605	\$ 38,137,403	\$ 34,163,394	\$ 32,370,762	\$29,758,878
Net Pension Liability / (Asset), Ending	\$ (1,150,653)	\$ (7,407,105)	\$ (894,091)	\$ (1,573,984)	\$ 1,080,499	\$ (2,566,464)	\$ (509,618)	\$ (458,115)	\$ 622,432
Fiduciary Net Position as a % of total pension liability	102.44%	116.32%	102.05%	103.95%	97.13%	107.22%	101.51%	101.44%	97.95%
Pensionable Covered Payroll	\$ 8,844,711	\$ 8,772,119	\$ 8,779,805	\$ 8,425,808	\$ 8,115,465	\$ 7,803,987	\$ 7,918,843	\$ 8,020,732	\$ 7,166,066
Net Pension Liability as a % of covered payroll	-13.01%	-84.44%	-10.18%	-18.68%	13.31%	-32.89%	-6.44%	-5.71%	8.69%

This schedule is presented to illustrate the requirement to show information for 10 years. Recalculations of prior years are not required in accordance are not required in accordance with GASB 68, therefore, only the years for which the new GASB statements have been implemented are shown.

SCHEDULE OF EMPLOYER CONTRIBUTIONS
GASB 68 DISCLOSURE

YEAR ENDING SEPTEMBER 30	DET	TUARIALLY TERMINED ITRIBUTION	E	ACTUAL MPLOYER ITRIBUTION	D	NTRIBUTION EFICIENCY (EXCES\$)	C	NSIONABLE OVERED PAYROLL	ACTUAL CONTRIBU AS A % OF COVER PAYROLL	
2015	\$	1,448,834	\$	2,387,834	\$	(939,000)	\$	7,701,880	3	1.0%
2016		588,912	•	3,538,452	*	(2,949,540)	•	8,017,932		4.1%
2017		456,527		456,527		-		7,748,378		5.9%
2018		471,018		471,018				8,060,895		5.8%
2019		479,363		479,363				8,290,636		5.8%
2020		537,610		537,610		-		8,738,209		6.2%
2021		559,654		559,654		-		8,832,265		6.3%
2022		697,680		697,680		-		8,936,353		7.8%
2023		745,011		745,011				9,591,061		7.8%

This schedule is presented to illustrate the requirement to show information for 10 years. Recalculations of prior years are not required in accordance with GASB 68, therefore, only the years for which the new GASB statements have been implemented are shown.

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED SEPTEMBER 30, 2023

Federal Grantor/Pass-Through Grantor/Program Title	Federal ALN Number	Federal <u>Expanditures</u>		
United States Department of the Treasury				
Coronavirus State and Local Fiscal Recovery Funds	21.027	\$	1,947,047	
Total United States Department of the Treasury			1,947,047	
Total Expenditure of Federal Awards		\$	1,947,047	

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED SEPTEMBER 30, 2023

## I. BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards ("the Schedule") includes the federal grant activity of the County of Gaines. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200 Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards ("Uniform Guidance"); therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements. Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position or changes in net position of the County of Gaines.

## II. SUMMARY OF SIGNIFICATION ACCOUNTING POLICIES

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown in the Schedule, if any, represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years

Grant identifying numbers are presented where available.

P.O. Box 309 Seminole, Texas 79360 (432) 758-3226 FAX (432) 758-3086

# Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To Honorable Judge and Commissioners' Court County of Gaines Seminole, TX 79360

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the modified cash basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the County of Gaines, Seminole, Texas, as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the County of Gaines, Seminole, Texas' basic financial statements, and have issued our report thereon dated January 12, 2024.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

Report Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Seminole, Texas
January 12, 2024

CERTIFIED PUBLIC ACCOUNTANTS

P.O. Box 309 Seminole, Texas 79360 (432) 758-3226 FAX (432) 758-3086

## Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by Uniform Guidance

To Honorable Judge and Commissioners' Court County of Gaines Seminole, TX 79360

## Report on Compliance for Each Major Federal Program

## Opinion on Each Major Federal Program

We have audited the County of Gaines, Seminole, Texas' compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended September 30, 2023. The County's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the County of Gaines, Seminole, Texas complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2023.

## Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (Government Auditing Standards); and the audit requirements of Title 2 *U.S. Code of Federal Regulation Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit Compliance section of our report.

We are required to be independent of the County of Gaines, Seminole, Texas and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County of Gaines, Seminole, Texas' compliance with the compliance requirements referred to above.

## Responsibilities of Management for Compliance

Management is responsible for compliance requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts and grant agreements applicable to the County of Gaines, Seminole, Texas' federal programs.

## Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County of Gaines, Seminole, Texas' compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with *GAAS*, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County of Gaines, Seminole, Texas' compliance with the requirements of each major federal program as a whole.

## Independent Auditor's Report on Compliance for Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance (Continued)

In performing an audit in accordance with generally accepted auditing standards, Government Auditing Standards, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit
  procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the
  County of Gaines, Seminole, Texas' compliance with the compliance requirements referred to above and performing
  such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County of Gaines, Seminole, Texas' internal control over compliance relevant to the
  audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal
  control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on
  the effectiveness of the County of Gaines, Seminole, Texas' internal control over compliance. Accordingly, no such
  opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that a material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the Auditor's Responsibility for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given those limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses or significant deficiencies in internal control over compliance may exist that have not been identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Seminole, Texas January 12, 2024

Davis, Ray : Co.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS – FEDERAL PROGRAMS SEPTEMBER 30, 2023

## SECTION I – SUMMARY OF AUDITOR'S RESULTS

Financial Statements Type of auditor's report issue	ed: Unmodified				
Internal control over financia	I reporting:				
Material weakness(es) is	dentified?	☐ YES	⊠ NO		
<ul> <li>Significant deficiencies i weaknesses?</li> </ul>	dentified that are not considered to be material	☐ YES	⊠ NO		
Noncompliance material to fi	nancial statements noted?	□ YES	⊠ NO		
Federal Awards Internal control over major pr	rograms:				
Material weakness(es) id	□ YES	⊠ NO			
Significant deficiencies i material weaknesses?	□ YES	⊠ NO			
Type of auditor's report issue	ed: Unmodified				
Version of compliance supple	ement used in audit: May 2023				
	required to be reported in accordance with Regulations (CFR) Part 2022, para.	☐ YES	⊠ NO		
Identification of major progra	ms				
Assistance Listing Number 21.027	(s) Program Title Coronavirus State and Local Fiscal Recov	ery Funds			
Dollar threshold used to disti	nguish between type A and type B programs?		\$750,000		
Auditee qualified as low-risk auditee?					

## SECTION II - FINANCIAL STATEMENT FINDINGS

No matters were reported for the year ended September 30, 2023.

## SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported for the year ended September 30, 2023.

COUNTY OF GAINES
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS **SEPTEMBER 30, 2023** 

Finding/Recommendation	Current Status	Management's Explanation  If Note Implemented
There were no findings in the prior year.		

CORRECTIVE ACTION PLAN SEPTEMBER 30, 2023

There were no findings in the current year.